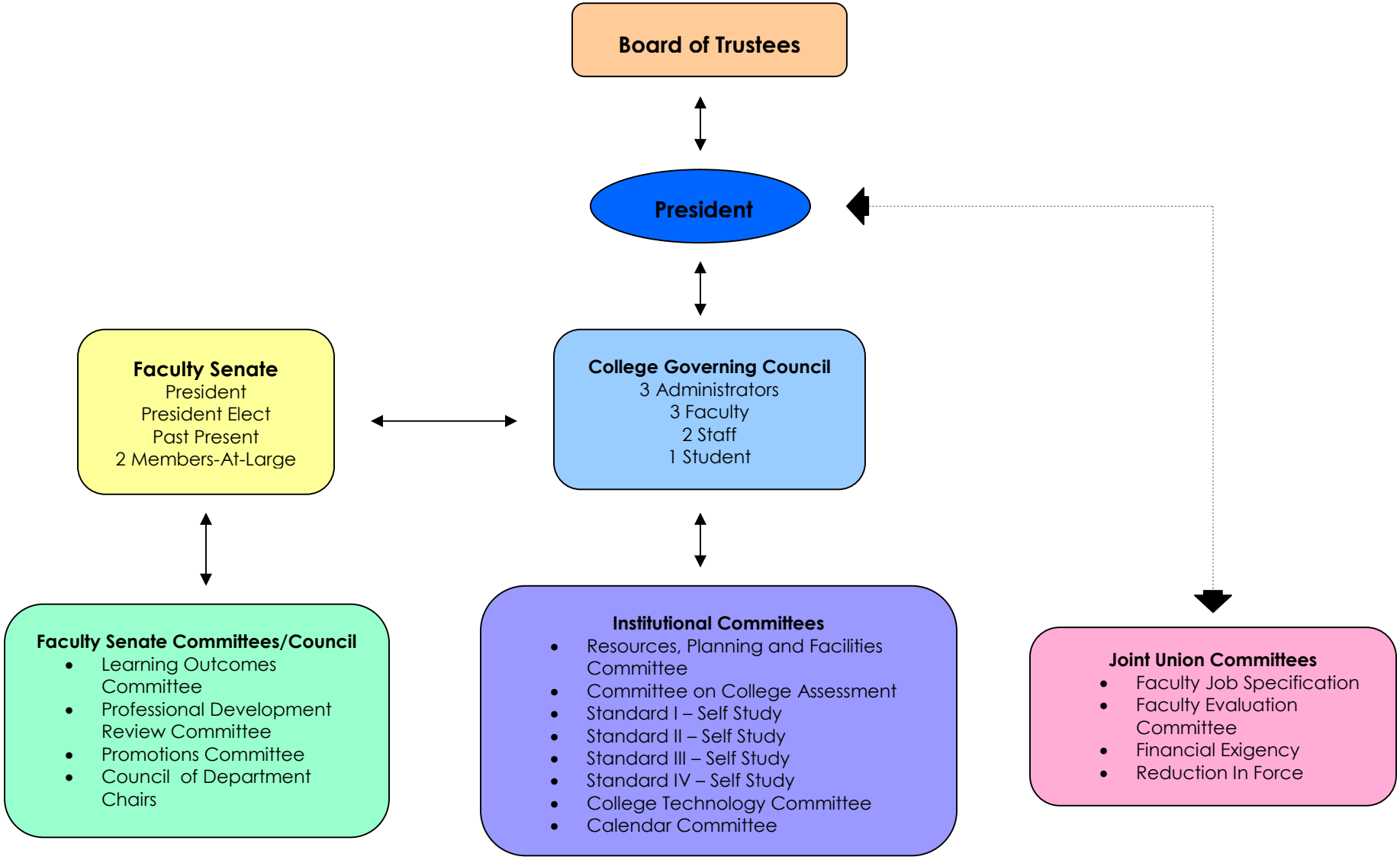PARTICIPATORY GOVERNANCE STRUCTURE